

REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE MARTIN COUNTY FISCAL COURT

Fiscal Year Ended June 30, 1999

EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS WWW.KYAUDITOR.NET

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EXECUTIVE SUMMARY

MARTIN COUNTY LON E. LAFFERTY, COUNTY JUDGE/EXECUTIVE FISCAL COURT AUDIT FISCAL YEAR ENDED JUNE 30, 1999

The Martin County Fiscal Court had a new administration for fiscal year end June 30, 1999. This audit covers the last six months of the prior administration and first six months of the current administration.

Audit Findings:

The following comments are included in the audit report:

- The County Should Require The Depository Institution To Pledge Or Provide Sufficient Collateral And Enter Into A Written Agreement To Protect Deposits
- The Economic Development Board Should Maintain Adequate Records
- The County Has A Lack Of Adequate Segregation of Accounting Duties

Lease:

The county has a lease with the Department of Transportation, which was in default at June 30, 1999. However, the county subsequently appears to be in compliance with the terms of the lease. Given that this issue has been resolved, we have treated this item as a note disclosure only.

Financial Condition:

The fiscal court's unreserved fund balances totaled \$183,663 as of June 30, 1999.

The Public Properties Corporation long-term debt totaled \$3,697,921, and its cash assets were \$1,732,842. Future tax collections of \$1,965,071 are needed to pay these liabilities.

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CERTIFICATION OF COMPLIANCE – LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS



Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable Lon E. Lafferty, Martin County Judge/Executive
Honorable Kelly E. Callaham, Former Martin County Judge/Executive
Members of the Martin County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of assets, liabilities, and fund balances arising from cash transactions of Martin County, Kentucky, as of June 30, 1999, and the related statement of cash receipts, cash disbursements, and changes in cash balances for the year then ended. These financial statements are the responsibility of the Martin County Fiscal Court. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Martin County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky. Consequently, certain revenues and the related assets are recognized when received rather than when earned, and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts. Accordingly, the accompanying financial statements are not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities, and fund balances arising from cash transactions of Martin County, Kentucky, and the related statement of cash receipts, cash disbursements, and changes in cash balances as of and for the year ended June 30, 1999, in conformity with the cash basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
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Our audit was performed for the purpose of forming an opinion on the financial statements of Martin County, Kentucky, taken as a whole. The information provided on the accompanying schedules is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly presented, in all material respects, in relation to the financial statements taken as a whole.

Based on the results of our audit, we present the accompanying comments and recommendations, included herein, which discuss the following areas of noncompliance:

- The County Should Require The Depository Institution To Pledge Or Provide Sufficient Collateral And Enter Into A Written Agreement To Protect Deposits
- The Economic Development Board Should Maintain Adequate Records
- The County Has A Lack Of Adequate Segregation Of Accounting Duties

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 6, 2000 on our consideration of Martin County, Kentucky's compliance with certain provisions of laws, regulations, contracts, and grants, and internal control over financial reporting.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

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Audit fieldwork completed - July 6, 2000

MARTIN COUNTY OFFICIALS

Fiscal Year Ended June 30, 1999

Lon E. Lafferty County Judge/Executive

Drewie Muncy County Attorney
Carol Sue Mills County Clerk

Carolyn Horn Circuit Court Clerk

Darrell Young Sheriff
Tommy Muncy Jailer

Tim Robinson Property Valuation Administrator

Franklin Fletcher County Treasurer

Quentin M. Crum

Dave West

Darrell Mills

John Harmon

Magistrate

James Jarrett

Magistrate

Magistrate

Magistrate

Magistrate

Magistrate

Magistrate

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STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

219,963

130

MARTIN COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

June 30, 1999

Assets and Other Resources

General Fund:	
Cash	\$ 141
Road and Bridge Fund:	
Cash	79,071
Jail Fund:	
Cash	1,285
Local Government Economic Assistance Fund:	
Cash	103,166
Forestry Fund:	
Cash	1,683
Local Government Economic Development Fund:	
Cash	660,410
Housing and Urban Development Fund:	
Cash	106,410
Public Properties Corporation Bond Fund:	
Courthouse Annex Bonds - Cash	1,512,879

Other Resources

Payroll Account Cash

Public Properties Corporation Fund:

1998 Refinancing Bonds - Cash

Amounts to be Provided in Future Years for Bond Payments:

Courthouse Annex Bonds 104,686 1998 Refinancing Bonds 1,860,393

Total Assets and Other Resources \$ 4,650,217

MARTIN COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS June 30, 1999

(Continued)

Liabilities and Fund Balances

Liabilities

Courthouse Annex Bonds (Note 4)	\$ 1,617,565
1998 Refinancing Bonds (Note 4)	2,080,356
Payroll Account	130

Fund Balances

Reserved:

Forestry Fund	1,683
Local Government Economic Development Fund	660,410
Housing and Urban Development Fund	106,410

Unreserved:

General Fund	141
Road and Bridge Fund	79,071
Jail Fund	1,285
Local Government Economic Assistance Fund	103,166

Total Liabilities and Fund Balances \$ 4,650,217

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

MARTIN COUNTY STATEMENT OF CASH RECEIPTS. CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

Fiscal Year Ended June 30, 1999

Cash Receipts	(M	Totals Memorandum Only)		neral nd	ad and idge nd	Jail Fund	
Schedule of Operating Revenue Transfers In	\$	4,727,964 854,917	\$	1,036,808 260,000	\$ 1,214,273 114,368	\$	58,333 220,199
Total Cash Receipts	\$	5,582,881	\$	1,296,808	\$ 1,328,641	\$	278,532
Cash Disbursements							
Comparative Schedule of Final Budget and Budgeted Expenditures Schedule of Unbudgeted Expenditures Transfers Out Bonds: Principal Paid Interest Paid Fees	\$	3,688,131 43,005 854,917 335,000 182,462 1,960	\$	1,114,579 219,041	\$ 1,196,017 130,000	\$	277,440
Total Cash Disbursements	\$	5,105,475	\$	1,333,620	\$ 1,326,017	\$	277,440
Excess (Deficiency) of Cash Receipts Over (Under) Cash Disbursements Cash Balance - July 1, 1998	\$	477,406 2,207,602	\$	(36,812) 36,953	\$ 2,624 76,447	\$	1,092 193
Cash Balance - June 30, 1999	\$	2,685,008	\$	141	\$ 79,071	\$	1,285

The accompanying notes are an integral part of the financial statements.

MARTIN COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES Fiscal Year Ended June 30, 1999 (Continued)

Go Ec	cal vernment onomic sistance nd	Fore:	•	Eco	vernment nomic velopment	Housing and Urban Development Fund		operties rporation
\$	1,290,599 130,000	\$	187	\$	775,074	\$	93,386	\$ 259,304 130,350
\$	1,420,599	\$	187	\$	775,074	\$	93,386	\$ 389,654
\$	964,726 505,876	\$	2,224	\$	80,999 43,005	\$	52,146	\$ 335,000 182,462 1,960
\$	1,470,602	\$	2,224	\$	124,004	\$	52,146	\$ 519,422
\$	(50,003) 153,169	\$	(2,037) 3,720	\$	651,070 9,340	\$	41,240 65,170	\$ (129,768) 1,862,610
\$	103,166	\$	1,683	\$	660,410	\$	106,410	\$ 1,732,842

MARTIN COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 1999

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The financial statements of Martin County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Based upon the criteria stated in GASB 14, management has included the Local Government Economic Development Fund and the Public Properties Corporation as part of the reporting entity.

B. Fund Accounting

Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The government uses funds to report on its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts.

C. Basis of Accounting

The financial statements were prepared on a cash basis of accounting pursuant to Kentucky Revised Statute (KRS) 68.210 as recommended by the State Local Finance Officer. Consequently, certain revenues and related assets are recognized when received rather than when earned, and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts.

D. Legal Compliance - Budget

The Martin County budget is adopted on a cash basis of accounting and laws of Kentucky as required by the State Local Finance Officer. The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

E. Cash and Investments

Cash includes amounts in bank accounts, and investments are stated at cost. Investments may include certificates of deposit on the financial statements; however, for the purpose of disclosing credit risk (Note 3), investments exclude certificates of deposit.

MARTIN COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1999 (Continued)

Note 1. (Continued)

E. Cash and Investments (Continued)

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System

The county has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system which covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.65 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report.

Note 3. Deposits

The county maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or Provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. As of June 30, 1999, the bank balances were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the county's agent in the county's name, or provided surety bonds which named the county as beneficiary/obligee on the bonds. However, as of May 7, 1999, the collateral and FDIC insurance together did not equal or exceed the amount on deposit, leaving \$360,847 of public funds uninsured and unsecured. In addition, the county did not have a written agreement with the depository institution securing the county's interest in the collateral.

MARTIN COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1999 (Continued)

Note 3. Deposits (Continued)

The county's deposits are categorized below to give an indication of the level of risk assumed by the county as of May 7, 1999.

	Bar	nk Balance
Collateralized with securities held by pledging depository institution in the county's name	\$	1,070,186
Uncollateralized and uninsured		360,847
Total	\$	1,431,033

Note 4. Long-Term Debt

A. 1991 Courthouse Annex Bonds

The Public Properties Corporation issued \$1,780,000 of First Mortgage Revenue Bonds Dated March 1991 for construction of the Courthouse Annex. The Public Properties Corporation refinanced these bonds on September 1, 1998. The bonds are scheduled to be retired March 1, 2001. Debt service requirements are as follows:

Fiscal Year End June 30,	Scheduled Interest		Scheduled Principal	Call Premium Due			
2000 2001	\$	96,058 91,307	\$ 70,000 1,335,000	\$	25,200		
Totals	\$	187,365	\$ 1,405,000	\$	25,200		

B. 1998 Refinancing Bonds

The Public Properties Corporation Fund issued \$1,660,000 of First Mortgage Revenue Refunding Bonds dated March 1998 for the refinancing of the Courthouse Annex Bonds. Principal payments are due each year starting on September 1, 1998 in the amounts indicated below. Interest on the bonds is payable each March 1 and September 1, beginning September 1, 1998.

Fiscal Year End June 30,	 Scheduled Interest	Scheduled Principal		
2000	\$ 68,168	\$ 90,000 100,000		
2001 2002 2003	64,342 60,243 55,936	100,000 100,000 105,000		
Thereafter	 261,667	 1,175,000		
Totals	\$ 510,356	\$ 1,570,000		

MARTIN COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1999 (Continued)

Note 5. Lease Agreements

The Martin County Fiscal Court entered into a lease agreement with the Kentucky Department of Transportation for the purchase of land for an industrial site. The agreement requires annual payments of \$4,533 for 30 years. The balance of the lease agreement as of June 30, 1999 was \$90,667. The County currently subleases this property to a lumber company with the same terms as the lease with the Kentucky Department of Transportation. As of June 30, 1999, the lumber company was in default to the Martin County Fiscal Court and the Martin County Fiscal Court was in default to the Kentucky Department of Transportation. Subsequently, the fiscal court appears to be in compliance with the terms of the lease.

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COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

MARTIN COUNTY COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

Fiscal Year Ended June 30, 1999

	Budg	geted	Actu	ıal	Over		
	Oper	rating	Ope	rating	(Un	ider)	
Budgeted Funds	Reve	enue	Rev	enue	Buc	lget	
General Fund	\$	1,130,226	\$	1,036,808	\$	(93,418)	
Road and Bridge Fund		1,204,833		1,214,273		9,440	
Jail Fund		279,480		58,333		(221,147)	
Local Government Economic Assistance Fund		1,175,939		1,290,599		114,660	
Forestry Fund		110		187		77	
Local Government Economic Development Fund		3,500,000		775,074		(2,724,926)	
Housing and Urban Development Fund		174,887		93,386		(81,501)	
Totals	\$	7,465,475	\$	4,468,660	\$	(2,996,815)	
						_	
Reconciliation							
Total Budgeted Operating Revenue Above					\$	7,465,475	
Add: Budgeted Prior Year Surplus						183,410	
Less: Other Financing Uses						(130,350)	
Total Operating Budget Per Comparative Schedule							
Of Final Budget and Budgeted Expenditures					\$	7,518,535	



SCHEDULE OF OPERATING REVENUE

MARTIN COUNTY SCHEDULE OF OPERATING REVENUE

Fiscal Year Ended June 30, 1999

	Tota (Me Onl	morandum	Ger Fun		Road Brid Fund	•	Jail l	Fund
Revenue From Local Taxes <u>and Excess Fees</u>								
Sheriff: Taxes Excess Fees County Clerk:	\$	441,420 15,840	\$	441,420 15,840	\$		\$	
Deed Transfer Tax Delinquent Taxes Excess Fees Tangible Personal Property Taxes:		6,695 9,623 6,811		6,695 9,623 6,811				
Other Counties County Clerk		7,732 59,367		7,732 59,367				
Totals	\$	547,488	\$	547,488	\$	0	\$	0_
U. S. Treasurer								
Section Eight Housing Assistance Program	\$	90,819	\$	0	\$	0	\$	0
Kentucky State Treasurer								
Jail: Allotments Medical Allotments Driving Under The Influence Fees Juvenile Subsidy Court Costs, Jail Operation Transportation Cabinet	\$	43,717 3,435 2,251 6,380 2,550 556,866	\$		\$	556,866	\$	43,717 3,435 2,251 6,380 2,550
County Road Aid Road Energy Recovery Public Defender Allotment Truck License Distribution Recouped Public Defender Fees		485,559 2,161 8,100 161,449 1,350		8,100		485,559 2,161 161,449		

Local			Local		Housi	ng			
Government			Governmen	t	and		Public		
Economic			Economic		Urban	l	Properties		
Assistance	Forestry		Developme	nt	Devel	opment	Corporation		
Fund	Fund		Fund		Fund		Fund		
\$	\$		\$		\$		\$		
\$ 0	\$	0	\$	0	\$	0	\$	0	
\$ 0		0	\$	0	\$	90,819	\$	0	
\$	\$		\$		\$		\$		

	Totals (Memorandum Only)		General Fund		Road and Bridge Fund		Jail I	Jail Fund	
Kentucky State Treasurer (Continued)									
Election Expense Reimbursement Strip Mine Permits	\$	7,140 58,015	\$	7,140 58,015	\$		\$		
Omitted Property Tax Courthouse Rental - Administrative Office of the Courts		277 142,400		277					
Refunds:		58,988		58,988					
Legal Process Tax Drivers License		126 1,214		126		1,214			
Dog License Severance Taxes:		23		23		,			
Coal		927,979							
Mineral		346,413							
Grants:									
Economic Development Grant		723,723							
Disaster and Emergency Services Reimbursement		12,235							
Reimoursement		12,233						_	
Totals	\$	3,552,351	\$	132,669	\$	1,207,249	\$	58,333	
Miscellaneous Revenue									
Interest	\$	119,749	\$		\$		\$		
HUD Home Loan Repayments		324		4 =00					
Swimming Pool Receipts		1,709		1,709					
Leases Insurance Proceeds		4,533 5,739		4,533 4,963		776			
Trash Collection		160		4,703		770			
Reimbursement:		100							
Insurance		10,225		7,803					
County Attorney Payroll		7,803		7,803					
Sheriff Payroll		76,275		76,275					
Clerk Payroll		154,929		154,929					
Miscellaneous Reimbursement		20,666		14,296		6,248			
Rental Receipts		14,433							
Unidentified Receipts		36,421							

Eco	vernment onomic sistance	Forestry Fund		Gov Ecor Dev	Government and Economic Urb Development Dev		Housing and Urban Development Fund		ic perties poration
\$		\$		\$		\$		\$	
									142,400
	927,979 346,413								
					723,723				
	12,235								
\$	1,287,977	\$	0	\$	723,723	\$	0	\$	142,400
\$		\$	105	\$	497	\$	2,243 324	\$	116,904
	160								
	2,422								
	40		82		14,433 36,421				

	Tot (Mo	emorandum	Ge:		 ad and dge nd	Jail Fund	
Miscellaneous Revenue (Continued)							
Telephone Commission Surplus Machinery/Equipment Sales	\$	59,340 25,000	\$	59,340 25,000	\$	\$	
Totals	\$	537,306	\$	356,651	\$ 7,024	\$	0
Total Operating Revenue	\$	4,727,964	\$	1,036,808	\$ 1,214,273	\$	58,333

Local				Local		Housing			
Government			Government		and		Public		
Economic			Economic		Urban		Properties		
Assistance		Forestry		Development		Development		Corporation	
Fund		Fund		Fund		Fund		Fund	
\$		\$		\$		\$		\$	
\$	2,622	\$	187	\$	51,351	\$	2,567	\$	116,904
\$	1,290,599	\$	187	\$	775,074	\$	93,386	\$	259,304



COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

MARTIN COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

Fiscal Year Ended June 30, 1999

	Final Budget		Budget		Under (Over) Budget	
GENERAL FUND						
General Government						
Office of County Judge/Executive: Salaries- County Judge/Executive Deputy County Judge/Executive Finance Officer	\$	50,687 32,242 20,628	\$	50,687 32,242 20,628	\$	
Other Salaries Fuel		22,452 210		22,452 210		
Travel Office of County Attorney:		2,121		2,121		
Salaries- County Attorney Assistant County Attorney Secretaries Law Books		30,056 24,000 10,300 668		30,056 24,000 10,300 668		
Office Expense Office of County Clerk:		250		223		27
Salaries- Deputies Court Recorder Tax Bill Preparation		152,163 2,400 3,891		152,163 2,400 3,891		
Office of Sheriff: Salaries- Deputies		118,056		118,056		
Fiscal Court:						
Magistrates- Salaries Dues Travel		97,680 450 2,826		97,679 450 2,826		1
Office of Property Valuation Administrator: Statutory Contribution		26,338		26,338		

(Continued)						
	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND (Continued)						
General Government (Continued)						
Office of County Treasurer:						
Salaries-						
County Treasurer	\$	12,360	\$	12,360	\$	
County Law Library:						
Law Librarian Salary		600		600		
Elections:						
Per Diem-						
Election Commissioners		3,400		2,975		425
Election Officers		10,590		10,141		449
Election Tabulators		2,400		1,620		780
Polling Place Rent		2,100		2,100		
Printing		8,233		8,233		
Courthouse:						
Janitor		22,267		22,123		144
Supplies		5,725		5,725		
Water and Sewage		2,000		1,893		107
Electricity		18,000		17,754		246
Natural Gas		5,500		5,017		483
Maintenance and Repairs		15,500		15,320		180
Annex Building:						
Elevator Maintenance Agreement		364		364		
HVAC Maintenance Agreement		3,738		3,738		
Custodial Supplies		1,500		1,091		409
Telephone		4,295		3,889		406
Water and Sewage		1,500		1,255		245
Electricity		16,582		16,582		
Natural Gas		4,255		4,253		2
Protection to Persons and Property						
Emergency Dispatch Services:						
Dispatchers		53,816		53,816		
Rent		2,700		2,700		

Printing

(Continued)						
	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND (Continued)	Duaget		Expend	intures	Duaget	
Protection to Persons and Property (Continued)						
Emergency Dispatch Services: (Continued) Telephone Travel	\$	19,284 41	\$	19,284 41	\$	
Water and Sewage		400		289		111
Electricity		1,325		1,325		111
Natural Gas		710		670		40
Equipment		3,110		3,110		
Office of Public Defender:						
Contribution		1,896		1,896		
Contribution		1,000		1,000		
Social Services						
Service to Indigents:						
Contribution		170		170		
Other Social Service Programs						
Rentals - CAP Office		4,615		4,260		355
Debt Service						
Other County Liabilities: Lease-Purchase Agreements		4,120		4,120		
Telephone Equipment Lease		1,177		1,177		
retephone Equipment Ecuse		1,177		1,1,7		
Administration						
General Services:						
Advertising		15,258		15,258		
Audit Services		27,817		27,817		
Data Processing Service		5,200		5,200		
Duplicating Supplies		382		382		
Office Supplies		8,018		8,018		
Big Sandy Area Development District		1,500		1,500		•

950

948

2

(Continued)					Under	
	Final		Budgeted		(Over)	
	Budge	et	Exp	enditures	Budget	
GENERAL FUND (Continued)						
Administration (Continued)						
General Services: (Continued)						
Liability Insurance	\$	24,702	\$	24,702	\$	
Official Bonds		1,779		1,696		83
Dues -						
Magistrates Dues		593		593		
Judges' Association		825		825		
Kentucky Coal Coalition		3,750		3,750		
KACO		1,068		800		268
Postage		3,201		3,181		20
Telephone		27,254		27,254		
Miscellaneous		942		942		
Contingent Appropriations:						
Reserve for Transfers		38,768				38,768
Fringe Benefits:						
County Contributions-						
Social Security		49,004		47,400		1,604
Retirement		50,099		49,607		492
Health Insurance		50,507		50,507		
Worker's Compensation		8,151		8,151		
Unemployment Insurance		7,467		7,467		
Other	-	1,300		1,300		
Total General Fund	\$	1,160,226	\$	1,114,579	\$	45,647
ROAD AND BRIDGE FUND						
KOND AND BRIDGE I CHD						
General Government						
Fiscal Court:						
Magistrates-						
Expense Allowance	\$	18,000	\$	18,000	\$	

	Final Budget		Budge Expend		Under (Over) Budget	
ROAD AND BRIDGE FUND (Continued)	Buaget		<u> </u>		Dauget	
Protection to Persons and Property						
Ambulance Service:	.	2.420		2 120		
Petroleum Products	\$	3,430	\$	3,430	\$	
General Health and Sanitation						
Solid Waste Collection:						
Sanitation Maintenance		16,360		16,360		
Petroleum Products		5,536		5,536		
Roads						
Office of Road Supervisor/Engineer:						
Road Supervisor Salary		29,652		29,652		
Secretary		18,025		18,025		
First Aid Supplies		100				100
Road Maintenance:						
Road Laborers Salary		190,651		190,651		
Constructed Highway		550,000		550,000		
Asphalt		15,000		14,592		408
Gravel		48,000		42,205		5,795
Construction Material		56,252		56,230		22
Road and Bridge Maintenance		52,781		52,427		354
Petroleum Products		39,104		39,104		
Drains		22,000		19,856		2,144
Lumber		15,777		13,126		2,651
Administration						
General Services:						
Office Supplies		2,000		1,431		569
Liability Insurance		25,646		23,983		1,663
Telephone		109		109		
Water and Sewage		4,886		4,729		157
Electricity		9,462		9,462		

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
ROAD AND BRIDGE FUND (Continued)					. <u> </u>	
Administration (Continued)						
Contingent Appropriations:						
Reserve for Budget Transfers	\$	44,966	\$		\$	44,966
Fringe Benefits:						
County Contributions-						
Retirement		20,684		20,684		
Social Security		18,929		18,648		281
Health Insurance		31,647		30,556		1,091
Worker's Compensation		17,701		16,302		1,399
Unemployment Insurance		5,000		919		4,081
Total Road and Bridge Fund	\$	1,261,698	\$	1,196,017	\$	65,681
JAIL FUND						
Protection to Persons and Property						
Office of Jailer:						
Personnel Services-						
Salaries-						
Jailer	\$	38,000	\$	38,000	\$	
Jail Personnel		46,293		45,332		961
Housing Prisoners-Regional Jail		100,492		100,492		
Operations-						
Pharmaceutical Services		3,702		3,702		
Gasoline		1,847		1,847		
Routine Medical		21,679		21,679		
Staff Training		173		173		
Jailer Training		367		367		_
Telephone		10		4		6
Equipment Repairs		4,341		4,341		
Juvenile Detention:						
Contract with Regional Jail		25,478		24,828		650

(Continued)					TT 1	
	Final		Budg	reted	Under (Over)	
	Budget		Expenditures		Budget	
JAIL FUND (Continued)						
Debt Service						
Other County Liabilities: Big Sandy Regional Detention Center	\$	18,584	\$	18,584	\$	
Administration						
Fringe Benefits: County Contributions-						
Retirement		7,200		7,071 6,059		129
Social Security Health Insurance		6,059 4,968		6,039 4,674		294
Unemployment Insurance		287		287		<i>23</i> 4
Total Jail Fund	\$	279,480	\$	277,440	\$	2,040
LOCAL GOVERNMENT ECONOMIC <u>ASSISTANCE FUND</u>						
General Government						
Office of Sheriff:						
Deputies Salaries	\$	16,000	\$	15,927	\$	73
County Police		30,000		27,245		2,755
Office of County Coroner: Salaries-						
County Coroner		9,024		9,024		
Deputy Coroner		2,472		2,472		
Autopsy Expense		1,200		300		900
Office Supplies		200		116		84
Other Supplies		1,000		816		184
Training		866		866		
Economic Development						
Office of Economic Director:						
Director Salary		20,798		14,856		5,942
Program Support		5,000		2,029		2,971

(Commuta)	Final Budget		Budget Expend		Under (Over) Budget	
LOCAL GOVERNMENT ECONOMIC <u>ASSISTANCE FUND</u> (Continued)						
Protection to Persons and Property						
Office of Jailer: Big Sandy Regional Detention Center-	•					
Housing Adult Prisoners	\$	23,533	\$	23,533	\$	
Housing Juveniles Medical Services		2,160 1,634		2,160 1,634		
Volunteer Fire Departments: Contributions-						
Inez		9,000		5,809		3,191
Tomahawk		9,000		8,605		395
Pigeon Roost		9,000		9,000		
Warfield		9,000		9,000		
Turkey Creek		9,000		8,010		990
Martin County Rescue Squad:						
Contribution		9,000		9,000		
Disaster and Emergency Services:						
Director Salary		25,000		25,000		
Supplies		4,270		4,270		
Martin County Ambulance Service:						
Contracted Services		35,652		35,652		
Emergency Dispatch Services:						
Dispatchers' Salaries		6,900		6,838		62
Office of Public Defender:						
Program Support		1,500		1,500		
General Health and Sanitation						
Dog Control:						
Dog Warden		2,500				2,500
Kennel Supplies		5,000		4,494		506

(Continued)						
	Final		Budgeted		Under (Over)	
	Budge	et	Expen	ditures	Budget	
LOCAL GOVERNMENT ECONOMIC <u>ASSISTANCE FUND</u> (Continued)						
General Health and Sanitation (Continued)						
Solid Waste Collection:						
Laborers	\$	165,000	\$	159,599	\$	5,401
Contract with Landfill		129,345		129,345		
Portable Toilets		900		675		225
Gasoline		3,758		3,758		
Signs		2,475		2,475		
Utilities		1,295		1,026		269
Equipment Repairs		9,142		8,923		219
Contributions:						
Martin County Soil Conservation		15,000		10,000		5,000
Martin County Senior Citizens		59,500		59,500		
Flood Control Project:						
Army Corps of Engineers		10,750		10,132		618
Social Services						
Public Advocate Program:						
Public Defender		21,500		19,068		2,432
Pauper Burials		1,300		1,300		
Other Social Service Programs:						
Martin County Veterans		2,500		2,500		
Recreation and Culture						
Parks:						
Salaries		7,599		7,599		
Maintenance		39,607		39,607		
Utilities		16,208		16,208		
Swimming Pools:						
Salaries		18,442		18,285		157
Maintenance		9,266		5,830		3,436

	Final Budg		geted enditures	Unde (Ove Budg	r)
LOCAL GOVERNMENT ECONOMIC <u>ASSISTANCE FUND</u> (Continued)					
Roads					
Road Maintenance:					
Road Laborers Salaries Coal Haul Roads	\$	48,536 168,237	\$ 35,812 128,590	\$	12,724 39,647
Debt Service					
Other County Liabilities: Lease-Purchase Agreements		350			350
Administration					
Contingent Appropriations: Reserve for Budget Transfers		2,134			2,134
Fringe Benefits: County Contributions-					
Retirement		24,918	19,508		5,410
Social Security		30,318	23,779		6,539
Health Insurance		30,033	24,153		5,880
Worker's Compensation Unemployment Insurance		9,071 746	 8,152 746		919
Total Operating Budget	\$	1,076,639	\$ 964,726	\$	111,913
Other Financing Uses: Transfer to Public Properties					
Corporation Fund		130,350	 130,350		
Total Local Government Economic					
Assistance Fund	\$	1,206,989	\$ 1,095,076	\$	111,913

(Continued)					Und	lar
	Final Budget		Budgeted Expenditures		(Ov Bud	er)
FORESTRY FUND						
Protection to Persons and Property						
Forest Fire Protection: Fire Suppressions Costs Miscellaneous	\$	2,965 860	\$	2,224	\$	741 860
Total Forestry Fund	\$	3,825	\$	2,224	\$	1,601
LOCAL GOVERNMENT ECONOMIC DEVELOPMENT FUND						
General Government						
Economic Development: Economic Development Authority Land Improvements Reserve for Upcoming Projects Miscellaneous	\$	19,233 41,790 3,403,311 350	\$	9,233 36,100 350	\$	10,000 5,690 3,403,311
Capital Projects						
Site Development: Health Corp Building- Architects Engineering Special Projects		25,870 7,010 2,436		25,870 7,010 2,436		
Total Local Government Economic Development Fund	\$	3,500,000	\$	80,999	\$	3,419,001
HOUSING AND URBAN <u>DEVELOPMENT FUND</u>						
Social Services						
Other Social Service Programs: Contracted Construction Legal Services Legal Notices	\$	163,862 1,775 250	\$	49,530 800 66	\$	114,332 975 184

HOUSING AND URBAN DEVELOPMENT FUND (Continued)	Final Budget		Budgeted Expenditures		er er) get
DEVELOPMENT POND (Continued)					
Social Services (Continued)					
Other Social Service Programs: (Continued) Escrow Reserve	\$	62,530	\$	\$	62,530
Administration					
General Services:					
Advertising		250	1.750		250
Big Sandy Area Development District		8,000	 1,750		6,250
Total Housing and Urban Development					
Fund	\$	236,667	\$ 52,146	\$	184,521
Total Operating Budget - All Funds	\$	7,518,535	\$ 3,688,131	\$	3,830,404
Other Financing Uses:					
Transfers to Public Properties		120.250	120.250		
Corporation Fund		130,350	 130,350		
TOTAL BUDGET - ALL FUNDS	\$	7,648,885	\$ 3,818,481	\$	3,830,404

SCHEDULE OF UNBUDGETED EXPENDITURES

MARTIN COUNTY SCHEDULE OF UNBUDGETED EXPENDITURES

Fiscal Year Ended June 30, 1999

	Local
	Government Economic
	Development
Expenditure Items	Fund
Unidentified Expenditures	\$ 43,005

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REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



Edward B. Hatchett, Jr. Auditor of Public Accounts

Honorable Lon E. Lafferty, Martin County Judge/Executive Honorable Kelly E. Callaham, Former Martin County Judge/Executive Members of the Martin County Fiscal Court

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of Martin County, Kentucky, as of and for the year ended June 30, 1999, and have issued our report thereon dated July 6, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether Martin County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u> which are described in the accompanying comments and recommendations.

- The County Should Require The Depository Institution To Pledge Or Provide Sufficient Collateral And Enter Into A Written Agreement To Protect Deposits
- The Economic Development Board Should Maintain Adequate Records

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Martin County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Martin County's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. The reportable condition is explained in the accompanying comments and recommendations on page 42.

• The County Has A Lack Of Adequate Segregation Of Accounting Duties

Honorable Lon E. Lafferty, Martin County Judge/Executive Honorable Kelly E. Callaham, Former Martin County Judge/Executive Members of the Martin County Fiscal Court Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition described above to be a material weakness.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - July 6, 2000

COMMENTS AND RECOMMENDATIONS

MARTIN COUNTY COMMENTS AND RECOMMENDATIONS

Fiscal Year Ended June 30, 1999

NONCOMPLIANCES

1) The County Should Require The Depository Institution To Pledge Or Provide Sufficient Collateral And Enter Into A Written Agreement To Protect Deposits

On May 7, 1999, \$360,847 of the county's deposits of public funds were uninsured and unsecured. According to KRS 66.480(1)(d) and KRS 41.240(4), financial institutions maintaining deposits of public funds are required to pledge securities or provide surety bonds as collateral to secure these deposits if the amounts on deposit exceed the \$100,000 amount of insurance coverage provided by the Federal Deposit Insurance Corporation (FDIC). The county should require the depository institution to pledge or provide collateral in an amount sufficient to secure deposits of public funds at all times. We also recommend the county enter into a written agreement with the depository institution to secure the county's interest in the collateral pledged or provided by the depository institution. According to federal law, 12 U.S.C.A. § 1823(e), this agreement, in order to be recognized as valid by the FDIC, should be (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

County Judge/Executive Lon E. Lafferty's Response:

We will institute this agreement.

2) The Economic Development Board Should Maintain Adequate Records

The Economic Development Board did not maintain adequate records for the receipt and disbursement of public funds. The board did not maintain a receipts and disbursements ledger or prepare a financial statement. KRS 67.080 states that the Fiscal Court may "... cause correct accounts and records to be kept of all receipts and disbursements of public funds of the county..." We recommend the Fiscal Court direct the Economic Development Board to maintain receipts and disbursements ledgers and prepare a financial statement.

County Judge/Executive Lon E. Lafferty's Response:

I agree. We will make this recommendation to the Economic Development Board and the only question would be is whether the Board should have their own audit.

REPORTABLE CONDITION AND MATERIAL WEAKNESS:

1) The County Has A Lack Of Adequate Segregation of Accounting Duties

We noted the lack of an adequate segregation of accounting duties for the internal control structure and its operation, that in our judgement, is a reportable condition under standards established by the American Institute of Certified Public Accountants. The county treasurer has statutory authority to assume the role as custodian of assets, as well as recorder of transactions and preparer of the financial statements. Therefore, the Auditor of Public Accounts has judged the lack of an adequate segregation of duties as a reportable condition.

County Judge/Executive Lon E. Lafferty's Response:

We understand. The County lacks the funding to hire additional personnel.

MARTIN COUNTY COMMENTS AND RECOMMENDATIONS Fiscal Year Ended June 30, 1999 (Continued)

PRIOR YEAR FINDINGS

- The County Should Require Depository Institutions To Pledge Or Provide Sufficient Securities As Collateral To Protect Deposits
- The Economic Development Board Did Not Maintain Adequate Records Of Receipts And Disbursements Of Public Funds

CERTIFICATION OF COMPLIANCE LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS

MARTIN COUNTY FISCAL COURT

Fiscal Year Ending June 30, 1999

CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS MARTIN COUNTY FISCAL COURT

The Martin County Fiscal Court hereby certifies that assistance received from the Local Government Economic Development Program and Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Vame

County Judge/Executive

Name

County Treasurer